

II

97TH CONGRESS  
2D SESSION

# S. 2919

To help ensure the Nation's independent factual knowledge of Soviet-bloc countries, to help maintain the national capability for advanced research and training on which that knowledge depends, and to provide partial financial support for national programs to serve both purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 16 (legislative day, SEPTEMBER 8), 1982

Mr. LUGAR (for himself and Mr. BIDEN) introduced the following bill; which was read twice and referred jointly to the Committees on Foreign Relations and Labor and Human Resources, by unanimous consent

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## A BILL

To help ensure the Nation's independent factual knowledge of Soviet-bloc countries, to help maintain the national capability for advanced research and training on which that knowledge depends, and to provide partial financial support for national programs to serve both purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That this Act may be cited as the "Soviet-Bloc Research and  
4       Training Act of 1982".

5                               FINDINGS AND DECLARATIONS

6       SEC. 2. (a) The Congress finds and declares that—

1 (1) factual knowledge, independently verified,  
2 about Soviet-bloc countries is of the utmost importance  
3 for the national security of the United States, for the  
4 furtherance of our national interests in the conduct of  
5 foreign relations, and for the prudent management of  
6 our domestic affairs;

7 (2) the development and maintenance of knowl-  
8 edge about Soviet-bloc countries depends upon the na-  
9 tional capability for advanced research by highly  
10 trained and experienced specialists, available for serv-  
11 ice in and out of Government;

12 (3) certain essential functions are necessary to  
13 ensure the existence of that knowledge and the capa-  
14 bility to sustain it, including—

15 (A) graduate training;

16 (B) advanced research;

17 (C) public dissemination of research data,  
18 methods and findings;

19 (D) contact and collaboration among Govern-  
20 ment and private specialists and the facilitation of  
21 research based on the extensive data holdings of  
22 the United States Government; and

23 (E) first-hand experience of Soviet-bloc coun-  
24 tries by American specialists including on-site

conduct of advanced training and research to the extent practicable;

(4) three existing institutions already organized to conduct the functions described in this section on a national scale are the National Council for Soviet and East European Research, the Woodrow Wilson International Center for Scholars, and the International Research and Exchanges Board of the American Council of Learned Societies; and

(5) it is in the national interest for the Federal Government to supplement the support for the functions described in this section furnished by local, State, regional, and private agencies, organizations, and individuals, and thereby to stabilize the conduct of these functions on a national scale, consistently, and on a long range basis.

#### DEFINITIONS

SEC. 3. As used in this Act—

(1) the term "Board" means the International Research and Exchanges Board organized in 1968 by the American Council of Learned Societies and the Social Science Research Council;

(2) the term "Center" means the Woodrow Wilson International Center for Scholars of the Smithsonian Institution;

1 (3) the term "Fund" means the Soviet-Bloc Re-  
2 search and Training Fund established under section 4;

3 (4) the term "institution of higher education" has  
4 the same meaning given such term in section 1201(a)  
5 of the Higher Education Act of 1965;

6 (5) the term "National Council" means the Na-  
7 tional Council for Soviet and East European Research,  
8 a not-for-profit corporation organized under the laws of  
9 the District of Columbia in 1978; and

10 (6) the term "Secretary" means the Secretary of  
11 the Treasury.

12 ESTABLISHMENT OF THE SOVIET-BLOC RESEARCH AND  
13 TRAINING FUND

14 SEC. 4. There is established in the Treasury of the  
15 United States a trust fund to be known as the Soviet-Bloc  
16 Research and Training Trust Fund. The Fund shall consist  
17 of—

18 (1) amounts appropriated to it by section 5; and

19 (2) interest and proceeds credited to it under sec-  
20 tion (8)(c).

21 APPROPRIATIONS TO THE FUND

22 SEC. 5. There are appropriated to the Fund, out of any  
23 money in the Treasury not otherwise appropriated,  
24 \$50,000,000.

## PAYMENTS FROM THE FUND; USES OF PAYMENTS

SEC. 6. (a) The interest on any obligations held in the Fund shall be available, as provided in advance by appropriation Acts, for payments to the National Council for use in accordance with this section.

(b)(1) One-quarter of the payments made in each fiscal year shall be used by the National Council to—

(A) develop and conduct a research agenda of a national research program at the postdoctoral or equivalent level in the field of Soviet and East European studies to be designed in consultation with officials of the Federal Government designated by the Secretary of State;

(B) disseminate information about the research program described in clause (A) and solicit proposals for research contracts from American institutions of higher education and not-for-profit corporations, which contracts shall contain shared-cost provisions; and

(C) award contracts for such research projects as the Board of Trustees of the Council determines will best serve to carry out the purposes of this Act after reviewing the proposals submitted under clause (B).

(2) One part of the payments made in each fiscal year shall be used by the National Council to—

1 (A) establish and carry out a program of graduate,  
 2 postdoctoral, and teaching fellowships for advanced  
 3 training in Soviet studies and related studies conducted  
 4 (i) at American institutions of higher education and (ii)  
 5 on a shared-cost basis;

6 (B) disseminate information on the fellowship pro-  
 7 gram described in clause (A) and solicit applications for  
 8 fellowships from qualified institutions of higher educa-  
 9 tion and qualified individuals;

10 (C) award such fellowships as the Board of Trust-  
 11 ees of the National Council determines will best serve  
 12 to carry out the purposes of this Act after reviewing  
 13 applications submitted under clause (B); and

14 (D) disseminate research, data, and findings on  
 15 Soviet studies and related fields in such a manner and  
 16 to such extent as the Board of Trustees of the National  
 17 Council determines will best serve to carry out the  
 18 purposes of this Act.

19 (3) One part of such payments made in each fiscal year  
 20 to the National Council shall be used for payments to the  
 21 Center to—

22 (A) provide fellowship support and research facili-  
 23 ties in Washington, District of Columbia, for American  
 24 specialists in the field of Soviet studies to conduct a

vanced research with particular emphasis upon the use of data on Soviet-bloc countries:

and

(B) conduct seminars, conferences, and other similar workshops designed to facilitate research collaboration between Government and private specialists in the field of Soviet and East European studies.

(4) One part of such payments made in each fiscal year to the National Council shall be used for payments to the Board to conduct specialized programs in advanced training and research on a reciprocal basis in the Union of Soviet Socialist Republics and other nations of Eastern Europe designed to facilitate access for American specialists to research institutes, personnel, archives, documentation, and other research and training resources located in the Union of Soviet Socialist Republics and such nations.

(c)(1) Payments under this Act shall be made as soon after approval of the application as practicable.

(2) Payments under this Act may be made in installments, in advance or by way of reimbursement with necessary adjustments on account of overpayments and underpayments.

## 1 APPLICATIONS

2 SEC. 7. (a) The National Council shall prepare and  
3 submit an application to the Secretary once each fiscal year.  
4 Each such application shall—

5 (1) provide a description of the purposes for which  
6 the payments will be used in accordance with section  
7 (6); and

8 (2) provide such fiscal control and such accounting  
9 procedures as may be necessary (A) to insure a proper  
10 accounting of Federal funds paid to the applicant under  
11 this Act, and (B) to insure the verification of the costs  
12 of the continuing education program furnished by the  
13 applicant.

14 (b) The Secretary shall expeditiously approve any appli-  
15 cation that meets the requirements of this section.

## 16 MANAGEMENT OF THE FUND

17 SEC. 8. (a) It shall be the duty of the Secretary to invest  
18 such portion of the Fund as is not, in his judgment, required  
19 to meet current withdrawals. Such investments may be made  
20 only in interest-bearing obligations of the United States or in  
21 obligations guaranteed as to both principal and interest by  
22 the United States. For such purpose, such obligations may be  
23 acquired (1) on original issue at the issue price, or (2) by  
24 purchase of outstanding obligations at the market price.  
25 purposes for which obligations of the United States may be



1 issued under the Second Liberty Bond Act are extended to  
2 authorize the issuance at par of special obligations exclusive-  
3 ly to the Fund. Such special obligations shall bear interest at  
4 a rate equal to the average rate of interest, computed as to  
5 the end of the calendar month next preceding the date of  
6 such issue, borne by all marketable interest-bearing obliga-  
7 tions of the United States then forming a part of the public  
8 debt; except that where such average rate is not a multiple of  
9 one-eighth of 1 per centum, the rate of interest of such spe-  
10 cial obligations shall be the multiple of one-eighth of 1 per  
11 centum next lower than such average rate. Such special obli-  
12 gations shall be issued only if the Secretary determines that  
13 the purchase of other interest-bearing obligations of the  
14 United States, or of obligations guaranteed as to both princi-  
15 pal and interest by the United States on original issue or at  
16 the market price, is not in the public interest.

17 (b) Any obligation acquired by the Fund (except special  
18 obligations issued exclusively to the Fund) may be sold by the  
19 Secretary at the market price, and such special obligations  
20 may be redeemed at par plus accrued interest.

21 (c) The interest on, and the proceeds from the sale or  
22 redemption of, any obligations held in the Fund shall be cred-  
23 ited to and form a part of the Fund.

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REPORT

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2 SEC. 9. The National Council shall prepare and submit  
3 to the President and the Congress at the end of each fiscal  
4 year in which the National Council receives assistance under  
5 this Act a report of the activities of the National Council, and  
6 the activities of the Board and the Center, supported by as-  
7 sistance under this Act, together with such recommendations  
8 as the National Council deems advisable.

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